Use of Flexible Funds for Respite Services in a Managed Care Wraparound Program

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Research Questions

There are many unanswered questions about the use of flexible funds to support community based services for children with serious emotional disturbance (SED).
This presentation focuses on the use of flexible funds to support respite services for this population.

Study Questions:
1. What types of respite programs are accessed with flexible funds (in-home vs. out of home)?
2. What are the costs associated with these services on the program and individual client levels?
3. What is the relationship between child functioning and use of respite services?
4. What is the relationship between child factors and use of respite services?

Respite Care – Some background

- The majority of research focuses on the developmentally disabled population and the effect of respite on caregiver stress.
- Respite care has been defined as “temporary care given to a disabled individual for the purpose of providing an interval of relief to the individual’s primary caregiver(s).” (Cohen, 1982, p.8)
- Respite can occur as:
  - Crisis vs. planned
  - In-home vs. out-of-home or overnight

Respite and Developmental Disabilities

- In general, families prefer in-home respite care (Cohen, 1982; Boothroyd, 1998)
- Some new data shows parents prefer out-of-home respite and demonstrates a discrepancy between family and caseworker preferences (MacDonald & Callery, 2004)
- Evidence suggests there are no significant demographic differences between groups of respite users and non-users (Wherry et al, 1995)
- In-home and out-of-home respite is effective in reducing caregiver stress in families of children with developmental disabilities (Rimmerman, 1989; Mullins et al, 2002; Chan and Sigafoos, 2001)

Respite and Serious Emotional Disturbance

- Respite care is described as an important social service often needed by families of children with SED (Stroul & Friedman, 1986).
- Case-workers of children with SED estimate that approximately 7% of families in their caseloads require respite care services (Trupin, 1991).
- Children of parents who utilized respite care tend to be younger and have a higher number of functional impairments (Boothroyd et al, 1998).
- Respite care users reported less availability of social supports and more difficulty managing their child’s behavior (Boothroyd et al, 1998).
- In a wait-list controlled longitudinal study involving both in-home and out-of-home respite, respite care resulted in:
  - reduction of caregiver personal strain
  - fewer incidents of out-of-home placement
  - dose effect with increased use resulting in reduced out-of-home placement and increased family optimism (Bruns & Burchard, 2000)

Flexible Funds: What we know

- One published study has described the use of flexible funding dollars in providing supports for children with SED. These dollars are used for services such as respite care as part of a wraparound service program (Dollard et al, 1994)
- Only one other study has looked at child factors and flexible funds spending. It demonstrated that:
  - Higher CAFAS scores predict higher Medicaid reimbursements
  - The only factor predictive of case management hours and flexible fund spending was a previous history of psychiatric hospitalization (Jenson et al, 2002)
Coordinated Family Focused Care (CFFC)

What is CFFC? It’s a five site wraparound services program for children with Severe Emotional Disturbance (SED) at risk for out-of-home placement in Massachusetts.

How are children eligible for CFFC?
- Ages 3-18
- Reside in one of the 5 cities where it is offered
- Child and Adolescent Functional Assessment Score of 100 or greater
- Presence of Severe Emotional Disturbance (SED)
- Caregiver willing to participate in team process
- Child and family have tried other, less intensive, services

CFFC Services and Outcomes

Flexible Funding Categories in CFFC

1. **Recreational**: Recreational activities, after school and summer programs, activities that enhance social skills and peer interactions. This also includes activities that strengthen family interactions.
2. **Concrete supports**: Purchases that support the family’s ability to provide food, shelter, utilities, and related essentials that address short-term emergency needs.
3. **In-home and community supports**: Includes any 1:1, babysitting or other services in the child’s home or a community setting.
4. **Out of home respite/placement**: Respite, either crisis or planned, that occurs out of the home in a foster home, group home, or residential program, which is not otherwise paid for by insurance.
5. **Non-Medically-Necessary Transportation**: Taxi vouchers, gas cards or other arrangements to assist with transportation to school meetings, care plan meetings or program activities.
6. **Meeting attendance**: Supports attendance by payment to formal and informal supports who would not otherwise be compensated to attend care planning Team meetings or Local Committee meetings.
7. **Other**: Any other service or purchase for a specific child and their family, or for the CFFC program in general. Examples include food, gifts, transportation not covered by above category.

Flexible Funding in CFFC

The CFFC case rate is $62.22/child per day (based on a 365 day year): $1892 per child per month.

Programs are expected to use approximately 20% of the case rate for services that are deemed necessary by the team and cannot be paid through other funding mechanisms.

These “Flexible Funds” can be used to support client-level services and supports (e.g. summer camp) as well as program-level services and supports (e.g. dinners for weekly “Family Nights” for all families in the program).

Programs may distribute funds across caseload as determined by clinical needs. They do not need to spend a set amount on each child, but the CFFC provider must guarantee that there are adequate funds to meet the needs of every child in the program.

These “Flexible Funds” are subdivided into seven categories.

What types of respite programs are accessed with flexible funds (in-home vs. out of home)?

- Respite care used in each community reflect the available services and supports in that community
- Services change and develop over time as relationships are developed with community providers, and as community resources are accessed and developed
- A variety of programs and services are utilized
- In-home respite: Specialized babysitting, mentoring
- Out-of-home respite: Planned stays at crisis units, other established community programs; respite foster care for short term planned stays
- Programs face challenges in helping families access respite resources
**Flexible Fund Spending over one year**

- In-Home Respite & Community Supports: 49%
- Concrete: 19%
- Recreational: 23%
- Transportation: 4%
- Other: 3%

**Percent of Children Utilizing Respite**

- After 3 months in the program, 37% of children had received some form of respite.
- By 6 months, 60% had received respite.
- By 9 months, 70% had received respite.
- By 12 months, 78% had received respite.

**Total CFFC flexible funds spending**

**Overall Respite spending by Quarter by child by Site: 12 months (Average per child N=87)**

- Sites 2 and 3 are significantly different from the others.

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- By 9 months, 70% had received respite.
- By 12 months, 78% had received respite.

**Respite 12 Month total**

<table>
<thead>
<tr>
<th>Site</th>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
<th>Q4</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Site 1</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
<tr>
<td>Site 2</td>
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<tr>
<td>Site 4</td>
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<td>$0</td>
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<td>$0</td>
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<tr>
<td>Site 5</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
<tr>
<td>Overall</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
</tr>
</tbody>
</table>

**Overall per child Respite spending**

<table>
<thead>
<tr>
<th></th>
<th>Respite 6 Month total</th>
<th>Respite 9 Month total</th>
<th>Respite 12 Month total</th>
</tr>
</thead>
<tbody>
<tr>
<td>N</td>
<td>214</td>
<td>162</td>
<td>91</td>
</tr>
<tr>
<td>Mean</td>
<td>$599.54</td>
<td>$1096.94</td>
<td>$1784.90</td>
</tr>
<tr>
<td>Median</td>
<td>$127.50</td>
<td>$571.50</td>
<td>$1043.00</td>
</tr>
<tr>
<td>Mode</td>
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<td>$0</td>
<td>$0</td>
</tr>
<tr>
<td>Std. Deviation</td>
<td>$1014.53</td>
<td>$1636.26</td>
<td>$2836.97</td>
</tr>
<tr>
<td>Range</td>
<td>$0 – 7997</td>
<td>$0 – 11,374</td>
<td>$0 – 18,621</td>
</tr>
<tr>
<td>Sum</td>
<td>$128,303</td>
<td>$177,705</td>
<td>$162,426</td>
</tr>
</tbody>
</table>

**In-Home Respite spending by Quarter by child by Site: 9 months (Average per child N=162)**

- Sites 2 and 3 are significantly different from the others
In Home Respite by Quarter by Gender (N=91)

Intake DSM Axis I diagnoses (N=187)

Respite spending by DSM Diagnosis (N=135)

Respite spending by Diagnoses (N=135)

Child Functional Impairment: Child and Adolescent Functional Assessment (CAFAS)

The CAFAS is a clinician rated assessment of impairment in youth with emotional, behavioral, or substance abuse problems. It has 8 subscales which are each rated to assess the level of impairment in each individual area. Each scale is rated No impairment, Mild, Moderate, or Severe. Total CAFAS Scores can range from 0 - 240. The subscales are:

1. School/Work Performance: assesses ability to function in a group environment
2. Home Role Performance: assesses youth’s ability to follow reasonable rules and perform age appropriate tasks
3. Community Role Performance: assesses the respect for the rights of others and their property and conformity to laws
4. Behavior Toward Others: assesses youth’s daily behavior toward others
5. Self Harmful Behavior: assesses the extent to which the youth can cope without resorting to self harmful behavior
6. Moods/Emotions: assesses the youth’s control over his or her emotions
7. Substance Use: Youth’s substance use and the extent to which it is maladaptive or disruptive to normal functioning
8. Thinking: assesses the youth’s ability to use rational though processes

Child’s Mental Health Status: Youth Outcome Questionnaire (YOQ)

A standardized, reliable and valid parent-completed symptom checklist. Contains 64 items completed on a 1-5 Likert scale (Never to Frequently) over previous 7 days. Contains 6 subscales:

1. Intrapersonal Distress (ID): Anxiety, depression, fearfulness, hopelessness and self-harm.
2. Somatic (S)
3. Interpersonal Relations (IR): Communication and interaction with friends, cooperativeness, aggressiveness, arguing, and defiance.
4. Social Problems (SP): Delinquent or aggressive behaviors; includes substance abuse.
6. Critical Items (CI): Describes features of children and adolescents often found in inpatient services where short-term stabilization is the primary change sought. Includes paranoid ideation, obsessive-compulsive behaviors, hallucinations, delusions, suicidal feelings, mania, and eating disorder issues.
Correlations between Respite $ and child factors

<table>
<thead>
<tr>
<th>Correlation</th>
<th>N</th>
<th>R</th>
<th>R Square</th>
<th>Adjusted R Square</th>
<th>Std. Error of the Estimate</th>
<th>F</th>
<th>Df</th>
<th>Sig. (2-tailed)</th>
<th>Predictors in the Model</th>
</tr>
</thead>
</table>
| Somatic (YOQ) | 265 | .203 | **.180 | .156 | 0.068 | 0.196 | .189 | .016 | Somatic YOQ | $994
| PTSD (CAFAS) | 212 | .224 | **.196 | .161 | 0.073 | 0.241 | .222 | .017 | PTSD | $994

** Correlation is significant at the 0.01 level (2-tailed)
* Correlation is significant at the 0.05 level (2-tailed)

Summary of findings

- In-home respite is the largest category of flex fund spending, accounting for about half of all flex dollars spent in the program. Most children (over 60%) receive this service at some point during their enrollment.
- Out-of-home is not a highly utilized service paid from flexible funding. Less than 10% of enrolled children ever receive this service.
- We have discovered several predictors of utilization of respite services in our wraparound program:
  - A DSM diagnosis of PTSD
  - Higher level of Somatic complaints (Intake YOQ) and
  - CAFAS Self Harm subscale (Intake) are all predictive of respite spending.

Predictors of Respite Spending

<table>
<thead>
<tr>
<th>Months in Program</th>
<th>R</th>
<th>R Square</th>
<th>Adjusted R Square</th>
<th>Std. Error of the Estimate</th>
<th>F</th>
<th>Df</th>
<th>Sig. (2-tailed)</th>
<th>Predictors in the Model</th>
</tr>
</thead>
</table>
| 6 months | .203 | **.180 | .156 | 0.068 | 0.196 | .189 | .016 | Somatic YOQ | $994
| 9 months | .243 | **.214 | .185 | 0.073 | 0.241 | .222 | .017 | PTSD | $994
| 12 months | .359 | **.306 | .257 | 0.069 | 0.261 | .222 | .017 | CAFAS Self Harm | $994

** Significant at the .001 level
* Significant at the .01 level

Summary of findings

- There is a difference in respite spending on girls vs. boys (more is spent on girls) over a 12 month period (this difference is not significant at 6 or 9 months). This is not accounted for by the factors listed above.
- Although children with co-morbidity have higher overall respite costs, this factor in and of itself is not a statistically significant predictor of respite costs.
- Data also revealed some trends to watch:
  - Lower respite costs for children with ADHD
  - Much higher respite costs for children who are co-morbid with Depression + PTSD

References